

## Message Text

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PAGE 01 DAR ES 02608 030443Z

21

ACTION AF-18

INFO OCT-01 ISO-00 IO-14 M-02 SCS-03 SCA-01 PPT-02 CIAE-00

DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 SS-20 USIA-15 SY-04 PER-05 AID-20

DRC-01 /146 W

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P R 021210Z AUG 74

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC PRIORITY 6034

INFO USUN NEW YORK 560

C O N F I D E N T I A L DAR ES SALAAM 2608

USUN FOR AMBASSADOR CARTER

E.O. 11652: GDS

TAGS: CASC, TZ

SUBJECT: TANGOV DETENTION OF AMERICANS

REF: A. 166925; B. DAR ES SALAAM 2557

1. SUMMARY. FONMIN MALECELA TOLD CHARGE AUGUST 2 THAT HE WOULD SEE PM KAWAWA AND OTHER MINISTERS CONCERNED ON OUR BEHALF IN EFFORTS (A) TO OBTAIN INFORMATION ON ALL AMERICANS DETAINED IN TANZANIA AND (B) TO REQUEST APPROVAL FOR CONSULAR ACCESS. MALECELA ADMITTED PROPERNESS OF OUR REQUESTS AND ASKED FOR OUR UNDERSTANDING OF EXTENUATING CIRCUMSTANCES WHICH HAD DELAYED EARLIER CORRECTIVE TANGOV ACTION IN THIS SITUATION. MALECELA ALSO ASKED CHARGE DEFER REQUEST TO MEET WITH PM UNTIL HE (MALECELA) HAD CHANCE TO SATISFY OUR REQUESTS. MALECELA PROMISED REPLY AT LATEST BY MONDAY, AUGUST 5. CHARGE AGREED TO DEFER REQUEST FOR MEETING NOW WITH PM. END SUMMARY.

2. ON RECEIPT STATE REFTEL, TELEPHONED FONMIN ACTING DIRECTOR EUROPE-AMERICAS DIVISION, BERNARD MUGANDA, TO REQUEST HE MAKE APPOINTMENT FOR ME SOONEST WITH FONMIN  
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PAGE 02 DAR ES 02608 030443Z

MALECELA TO DISCUSS FAILURE TANGOV TO ADVISE EMBASSY OF

DETENTION AMERICANS OR TO PERMIT CONSULAR ACCESS TO THEM. MUGANDA TELEPHONED BACK FEW MINUTES LATER TO ADVISE APPOINTMENT ARRANGED 0830 HOURS AUGUST 2. MALECELA IN FRIENDLY MOOD AND WHEN I ARRIVED FONMIN HTHIS MORNING AND WAVED ME INTO HIS OFFICE WITH COMMENT, "I'M ALWAYS PLEASED TO SEE YOU, BUT I DON'T HAVE APPOINTMENT SCHEDULED WITH YOU THIS MORNING, DO I?" I REPLIED MUGANDA HAD TOLD ME APPOINTMENT SET AND MALECELA'S SECRETARY SEEMED TO HAVE APPOINTMENT ON HIS CALENDAR. MALECELA SAID FINE LET'S TALK, BUT AFTER PLEASANTRIES WHEN I BEGAN TO INTRODUCE SUBJECT AND COMMENTED I SPEAKING UNDER INSTRUCTIONS, MALECELA DECIDED TO CALL IN MUGANDA. WHEN MUGANDA ARRIVED, APPARENT MUGANDA HAD NOT YET BRIEFED MALECELA PURPOSE MY CALL. FURTHER, MELECELA SLATED TO ATTEND OPENING BY PRESIDENT OF SEMINAR AT KIVUKUNI COLLEGE AT 9 A.M., WHICH DID NOT LEAVE MUCH TIME FOR TALK. THEREFORE ACWEED WE WOULD RESCHEDULE APPOINTMENT FOR 1300 HOURS SAME DAY, BY WHICH TIME ASSUME MALECELA WOULD BE BRIEFED. ABOVE IS BY WAY OF PROLOGUE.

3. ARRIVED BACK AT FONMIN AT 1300 HOURS. MUGANDA WAS ALREADY IN MALECELA'S ANTEROOM. MALECELA WELCOMED ME AGAIN TO HIS OFFICE FOR WHAT BECAME THIRTY-FIVE MINUTE DISCUSSION. BEGAN BY STRESSING US DESIRE TO MAINTAIN GOOD RELATIONS WITH TANZANIA. VIEWS OF TANZANIA OF INTEREST TO US BECAUSE OF LEADERSHIP TANZANIA EXCERCISED IN DEVELOPING WORLD. THUS TANZANIA REQUIRED STOP FOR LOS TEAM FROM US. WHEN EMBASSY SEES SITUATION DEVELOPING, HOWEVER, WHICH MIGHT AFFECT GOOD RELATIONS BETWEEN US, AND REGULAR METHODS TO OVERCOME PROBLEMS NOT RPT NOT BEING EFFECTIVE, THEN MATTER SHOULD BFIRAISED TO FONMIN OR HIGHER LEVEL FOR CONSIDERATION.

4. SINCE MAY 28, 1974, I SAID, EMBASSY HAS LEARNED OF ARREST OR DETENTION OF 13 AMERICAN CITIZENS. TANGOV DID NOT RPT NOT GIVE INFORMATION ON ANY OF THESE DETENTIONS TO EMBASSY. WHEN EMBASSY LEARNED OF DETENTIONS AND REQUESTED CONSULAR ACCESS, SUCH ACCESS WAS REFUSED. EMBASSY SUBMITTED EIGHT DIPLOMATIC NOTES TO FONMIN  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAR ES 02608 030443Z

ON THESE CASES INQUIRING ABOUT ARRESTS OR DETENTIONS AND ASKING FOR CONSULAR ACCESS. THOUGH FONMIN OFFICERS ORALLY WERE SYMPATHETIC, FONMIN DID NOT REPLY OR ACKNOWLEDGE ANY OF THESE EMBASSY NOTES. RELATIVES OF SOME OF THOSE DETAINED HAVE NOW BEGUN TO GO TO US CONGRESSMEN OR PRESS TO SEEK ASSISTANCE ON BEHALF THEIR KIN DETAINED IN TANZANIA. RELATED AS EXAMPLE CASE OF MR. MONK AND THAT MRS. MONK HAS NOW EMPLANED FOR US

(DAR ES SALAAM 2557 AND 2597). UNLESS PROMPT ACTION  
TAKEN BY TANGOV THIS MATTER, IRRITATION THROUGHOUT USG

AND CRITICISM OF TANZANIA IN US AND POSSIBLY WORLD  
PRESS WORLD INCREASE SHARPLY. STRESSED THREAT THIS  
POSED TO US-TANZANIAN RELATIONS. URGED, THEREFORE,  
CORRECTION ACTION IMMEDIATELY BY MALECELA AND, IN LIGHT  
SERIOUS POTENTIAL THIS MATTER, REQUESTED FONMIN MAKE  
APPOINTMENT FOR ME TO DISCUSS WITH PM KAWAWA.

5. MALECELA REPLIED HE WOULD SEEK IMMEDIATELY TWO  
THINGS:

A. INFORMATION ON ALL AMERICANS HELD IN DETENTION AND  
B. PERMISSION FOR CONSULAR ACCESS. HE WOULD HAVE THIS  
INFORMATION AND REPOSE TO HIS REQUEST FOR CONSULAR ACCESS  
FOR ME BY SATURDAY, AUGUST 3 OR AT LATEST MONDAY, AUGUST 5.  
HE NOTED HOW SENSITIVE AFRICAN GOVERNMENTS ARE TO SECURITY  
PROBLEMS, AND WITH GOOD CAUSE CONSIDERING NUMBER OF  
COUP D' ETATS AND ASSASSINATIONS OF POLITICAL LEADERS  
IN PAST FIFTEEN YEARS. WHEN ARMS SHIPMENT DISCOVERED,  
AS IN THIS CASE, SECURITY SERVICES BECAME MOST CONCERNED.  
SECURITY PEOPLE TRY TO FOLLOW OUT EVERY LEAD TO ASSURE  
THEY HAVE NOT LET ONE POTENTIAL ASSASSIN ESCAPE. NEVER-  
THELESS, HE ADMITTED JUSTICE OF US CASE, ADDING  
THAT TANZANIAN NON-ALIGNMENT POLICY WOULD ONLY BE  
TARNISHED IF PROBLEMS WITH US CONTINUED. HE SAID THIS  
SITUATION DEVELOPED WHEN TANGOV RESOURCES STRETCHED TO  
LIMIT BY OAU SUMMIT, 6TH PAN AFRICAN CONGRESS AND 20TH  
ANNIVERSARY CELEBRATIONS OF TANU. HE ASKED FOR OUR  
UNDERSTANDING. MALECELA SAID HE WOULD SPEAK TO  
PM KAWAWA AND OTHER MINISTERS CONCERNED ON OUR BEHALF ON  
THIS MATTER IMMEDIATELY. IN LIGHT OF HIS (MALECELA'S  
WILLINGNESS TO SEE  
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PAGE 04 DAR ES 02608 030443Z

PM, HE ASKED IF I WOULD BE WILLING TO DEFER REQUEST FOR  
PERSONAL MEETING AT THIS TIME WITH KAWAWA. MALECELA  
SAID, "GIVE ME CHANCE TO DO MY JOB. IF I CAN NOT GET  
ANSWERS YOU WANT, THEN I WILL BE HAPPY FOR YOU TO TALK  
WITH PM, OR EVEN PRESIDENT, YOURSELF AND WILL MAKE  
APPOINTMENT FOR YOU." I AGREED TO DEFER REQUEST TO  
MEET WITH PM PENDING RESULT MALECELA'S EFFORTS OVER  
WEEKEND.

6. COMMENT: BY SECOND MEETING MUGANDA HAD BRIEFED  
MALECELA THIS MATTER, INCLUDING I SUSPECT AMBASSADOR  
BOMANI'S REPORT OF STRONG PROTEST IN WASHINGTON BY  
COOTE (STATE 165064). IN ANY EVENT, MALECELA WAS  
APOLOGETIC AND ON DEFENSIVE. BELIEVE WE SHOULD GIVE  
HIM CHANCE TO DO HIS JOB BEFORE GOING OVER HIS HEAD.

OTHER TOPICS DISCUSSED WITH MALECELA WILL BE SUBJECT  
SEPTELS.  
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## Message Attributes

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